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LEGISLATIVE BECRETAR

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The Honorable Joe T. San Agustin Speaker Twenty First Guam Legislature Agana, Guam

Dear Mr. Speaker:

Transmitted herewith is Bill No. 171 which I have signed into law this date as Public Law 21-02.

I agree that it is important to take action to improve the safety of persons crossing San Vitores Road. However, I request that the Legislature act with similar concern to improve the safety at the intersection of Chalan Santo Papa and Farenholt roads. Another appropriation is needed to provide a signal there for the many pedestrians crossing Chalan Santo Papa in the vicinity of St. Anthony's school and church.

As always, I look forward to working with the Legislature to provide for the needs of our people.

Cordially,

JOSEPH F. ADA

Governor

210175



TWENTY-FIRST GUAM LEGISLATURE 1991 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO THE GOVERNOR

This is to certify that Substitute Bill No. 171 (COR), "AN ACT TO APPROPRIATE ONE MILLION TWO HUNDRED FIFTY THOUSAND DOLLARS FROM THE TOURIST ATTRACTION FUND TO THE DEPARTMENT OF PUBLIC WORKS TO INSTALL FIVE NEW COMPUTER-CONTROLLED SIGNAL LIGHTS ON SAN VITORES ROAD, TO UPGRADE THE FIVE EXISTING SIGNAL LIGHTS, AND TO EXEMPT THE DEPARTMENT OF PUBLIC WORKS FROM PROCUREMENT LAWS FOR SUCH INSTALLATION AND UPGRADING," was on the 3rd day of April, 1991, duly and regularly passed.

April, 1991, duly and regularly passed.	or are ordinary or
	JOE T. SAN AGUSTIN Speaker
Attested:	
PILAR C. LUJAN Senator and Legislative Secretary	
This Act was received by the April 1991, at 3:44	Governor this 4H day of o'clock 2.m.
	Sherre J. Duenar Assistant Staff Officer Governor's Office
APPROVED:	Governor's Office
Joseph & Oo	
JOSEPH F. ADA Governor of Guam	
Date: APR 1 5 1991	

Public Law No. 21-02

TWENTY-FIRST GUAM LEGISLATURE 1991 (FIRST) Regular Session

Bill No. 171 (COR)
As Substituted by the
Committee on Tourism &
Transportation

Introduced By:

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J. P. Aguon C. T. C. Gutierrez D. L. G. Shimizu E. P. Arriola J. G. Bamba A. C. Blaz D. F. Brooks H. D. Dierking E. R. Duenas E. M. Espaldon P. C. Luian G. Mailloux M. D. A. Manibusan D. Parkinson M. J. Reidy M. C. Ruth J. T. San Agustin F. R. Santos T. V. C. Tanaka A. R. Unpingco

AN ACT TO APPROPRIATE ONE MILLION TWO HUNDRED FIFTY THOUSAND DOLLARS FROM THE TOURIST ATTRACTION FUND TO THE DEPARTMENT OF PUBLIC WORKS TO INSTALL FIVE NEW COMPUTER-CONTROLLED SIGNAL LIGHTS ON SAN VITORES ROAD, TO UPGRADE THE FIVE EXISTING SIGNAL LIGHTS, AND TO EXEMPT THE DEPARTMENT OF PUBLIC WORKS FROM PROCUREMENT LAWS FOR SUCH INSTALLATION AND UPGRADING.

BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM:

Section 1. Legislative findings and intent. The Legislature finds that fatal auto-pedestrian accidents frequently occur along San Vitores Road in Tumon. The Legislature further recognizes that, while eighty five percent of the vehicles which travel on San Vitores follow the posted speed limit, fifteen percent do not, and these are the vehicles which are primarily involved in auto-

pedestrian incidents. The Legislature further finds that slowing the speed of vehicles traveling along **San Vitores** will make the road safer for pedestrians, and that the urgency of this matter is such that the delays imposed by standard procurement procedures may cost the lives of additional pedestrians so faster procedures should be utilized.

It is therefore the intent of the Legislature that additional signal lights be installed along San Vitores road to increase the safety for both visitors and residents. It is additionally the intent of the Legislature that the signal lights shall be timed such that they will effectively keep traffic moving at controlled speeds in an effort to make the area safer. It is additionally the intent of the Legislature to declare that an imminent threat to public safety exists on San Vitores and that faster procurement procedures should be utilized so that the government of Guam may proceed as quickly as possible to procure and install the signal lights.

Section 2. Installation of Signal Lights. The Department of Public Works (the "Department") shall install on San Vitores Road in Tumon five (5) new traffic signal lights at the following locations:

- 1. At the entrance to Ypao Beach at the Ypao Beach Store;
- 2. In front of the Pacific Islands Club:

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- 3. In front of the Blessed Diego Church;
- 4. At the Sandcastle Night Club; and
- 5. At the intersection with Rivera Lane.

Section 3. Synchronization of Signal Lights. Each stop light on San Vitores Road, including the five (5) existing stop lights and the five (5) provided in this Act, shall be synchronized through computer control as established by the Department so such speed for vehicles traveling along San Vitores Road shall be regulated to correspond with the posted speed limit.

Section 4. Appropriation. One Million Two Hundred Fifty Thousand Dollars (\$1,250,000) are hereby appropriated from the Tourist Attraction Fund to the Department to carry out the provisions of Sections 2 and 3 of this Act, including both the installation of five (5) new stop lights and the upgrading of the five (5) existing lights.

Section 5. Exemption from procurement rules. The Department is hereby exempted from all applicable bidding and procurement laws and

regulations in order to expedite carrying out the stop light project authorized by this Act. The Department shall exercise its best judgment in securing quotations from companies duly licensed to do business in Guam to perform the work. The exemption set out in this section shall terminate upon the completion of the installation and upgrading of the synchronized stop lights on Pale San Vitores Road.

Bill No/7/_ Resolution No Question:			Date: <u>4/3/</u> 9/		
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2. ARRIOLA, Elizabeth Perez	-				
3. BAMBA, J. George	Washing of the same of the sam				
4. BLAZ, Anthony Crisostomo	-				
5. BROOKS, Doris Flores					
6. DIERKING, Herminia Duenas					
7. DUENAS, Edward Ramirez				luma.	
8. ESPALDON, Ernesto M. (M.D.)	-				
9. GUTIERREZ, Carl T. C.	سسا				
10. LUJAN, Pilar Cruz	-				
11. MAILLOUX, Gordon	Luciania (c.)				
12. MANIBUSAN, Marilyn D. A.	Lance Control				
13. PARKINSON, Don					
14. REIDY, Michael	· ·				
15. RUTH, Martha Cruz					
16. SAN AGUSTIN, Joe Taitano					
17. SANTOS, Francisco Rivera					
18. SHIMIZU, David L. G. (M.D.)					
19. TANAKA, Thomas V. C.					
20. UNPINGCO, Antonio Reyes					



VICE SPEAKER CHAIRMAN, COMMITTEE ON TOURISM & TRANSPORTATION 21st GUAM LEGISLATURE

155 Hessler Place, Agana, Guam, U.S.A. • 96910 • (671)472-3435/472-3497 • Telefax: (671)477-8358

April 1, 1991

Honorable Joe T. San Agustin, Speaker 21st Guam Legislature 155 Hesler St. Agana, Guam 96910

Dear Mr. Speaker,

The Committee on Tourism & Transportation, to which the following was referred, wishes to report its findings and recommendations:

BILL NO. 171: AN ACT TO APPROPRIATE TWO HUNDRED SEVENTY THOUSAND DOLLARS FROM THE TOURIST ATTRACTION FUND TO THE DEPARTMENT OF PUBLIC WORKS TO INSTALL CROSS-WALK SIGNAL LIGHTS ON SAN VITORES ROAD IN TUMON.

Bill 171 was substituted by the Committee on Tourism & Transportation. It's title now reads:

BILL NO. 171: AN ACT TO APPROPRIATE ONE MILLION TWO HUNDRED FIFTY THOUSAND DOLLARS FROM THE TOURIST ATTRACTION FUND TO THE DEPARTMENT OF PUBLIC WORKS TO INSTALL FIVE NEW COMPUTER-CONTROLLED SIGNAL LIGHTS ON SAN VITORES ROAD, TO UPGRADE THE FIVE EXISTING SIGNAL LIGHTS, AND TO EXEMPT THE DEPARTMENT OF PUBLIC WORKS FROM PROCUREMENT LAWS FOR SUCH INSTALLATION AND UPGRADING.

The Committee voting records on Bill 171 as substituted by the Committee on Tourism & Transportation is as follows:

TO PASS	_13
NOT TO PASS	0
TO REPORT OUT ONLY	1
TO PLACE IN THE INACTIVE FILE	0
NOT VOTING	_1

The recommendation of the Committee is to do pass. A copy of the voting sheet, report and all pertinent documents are attached for your information.

Sincerely,

OHN PEREZ AGUON

Attachments





VOTING SHEET . COMMITTEE ON TOURISM & TRANSPORTATION

BILL 171as substituted by the Committee on Tourism & Transportation: AN ACT TO APPROPRIATE ONE MILLION TWO HUNDRED FIFTY THOUSAND DOLLARS (\$1,250,000) FROM THE TOURIST ATTRACTION FUND TO THE DEPARTMENT OF PUBLIC WORKS TO INSTALL FIVE (5) COMPUTER-CONTROLLED SIGNAL LIGHTS ON SAN VITORES ROAD, TO REQUIRE THAT ALL SIGNAL LIGHTS ON SAN VITORES ARE SYNCHRONIZED, AND TO EXEMPT THE DEPARTMENT OF PUBLIC WORKS FROM APPLICABLE BIDDING AND PROCUREMENT PROCEDURES FOR THE PURPOSES OF THIS ACT.

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CARL T. C. GUTIERREZ, Vice Chairman			-	
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JOE T. SAN AGUSTIN, Speaker				
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J. GEORGE BAMBA			./	
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ANTONIO R. UNPINGCO				

TWENTY-FIRST GUAM LEGISLATURE 1991 (FIRST) Regular Session

Bill No. 171 (COR)
As Substituted by the
Committee on Tourism &
Transportation

Introduced By:

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J. P. AGUON C. T. C. GUTIERREZ D. L. G. SHIMIZU

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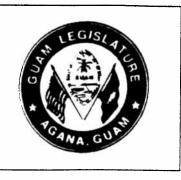
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21st Guam Legislature COMMITTEE ON TOURISM and TRANSPORTATION

COMMITTEE REPORT

BILL 171: AN ACT TO APPROPRIATE TWO HUNDRED SEVENTY THOUSAND DOLLARS FROM THE TOURIST ATTRACTION FUND TO THE DEPARTMENT OF PUBLIC WORKS TO INSTALL CROSS-WALK SIGNAL LIGHTS ON SAN VITORES ROAD IN TUMON.

PUBLIC HEARING: Feb. 28, 1991

MARK-UP MEETING: Mar. 28, 1991

> VICE SPEAKER JOHN PEREZ AGUON, Chairman SENATOR CARL T.C. GUTIERREZ, Vice Chairman Members:

> > SPEAKER JOE T. SAN AGUSTIN

SENATOR J. GEORGE BAMBA SENATOR DORIS F. BROOKS SENATOR HERMINIA D. DIERKING SENATOR ERNESTO M. ESPALDON SENATOR PILAR C. LUJAN SENATOR MARILYN D.A. MANIBUSAN

SENATOR DON PARKINSON SENATOR MARTHA C. RUTH SENATOR FRANCISCO R. SANTOS SENATOR DAVID L.G. SHIMIZU SENATOR THOMAS V.C. TANAKA SENATOR ANTONIO R. UNPINGCO

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COMMITTEE REPORT BILL 171

INTRODUCTION

The Committee on Tourism and Transportation held a public hearing on February 28, 1991 at 1:30 p. m. in the Legislative conference room on Bill 171.

BILL NO. 171 AN ACT TO APPROPRIATE TWO HUNDRED SEVENTY THOUSAND DOLLARS FROM THE TOURIST ATTRACTION FUND TO THE DEPARTMENT OF PUBLIC WORKS TO INSTALL CROSS—WALK SIGNAL LIGHTS ON SAN VITORES ROAD IN TUMON.

Present at the hearing were Senators John P. Aguon, Chairman of the Committee on Tourism and Transportation, David L. G. Shimizu, Antonio R. Unpingco, Pilar C. Lujan, Thomas V. C. Tanaka and Frank R. Santos. Also present was Senator Michael Reidy.

Signing in to present testimony were the following:

John C. Salas, Guam Hotel & Restaurant Association Executive Director. Eiji Miyamoto, Japan – Guam Travel Association President. Luis Hernandez, Pacific Islands Club Human Resources Director.

Submitting written testimony for the record were Joey Cepeda, Guam Visitors Bureau General Manager, Kaoru Kikushima, Tropicana Hotel General Manager and Soichi Kobayashi, Pacific Micronesian Tours, Inc. Managing Director. All testimonies submitted, including the latest, March 13, Goichiro Tsuchihashi San, General Manager of Diamond Tours, were in full support of the bill.

Although neither Executive Branch representatives, the Department of Public Works and Guam Police, were present at the hearing, GPD later submitted a written testimony in support of the bill and in a subsequent meeting between committee chairman, Senator Aguon, and officials from Public Works a decision for interim solution to the traffic problem was reached and will be incorporated in a Substitute Bill 171 to be presented to the committee for consideration.

CROSSWALK SIGNAL LIGHTS

BILL 171

In their joint written testimony, Miyamoto San and Mr. Salas indicated that in their opinion, the Government of Guam has two primary responsibilities which support enactment of Bill 171: that of providing for the public safety of the people of the territory and the responsibility to ensure a stable and viable economy for the people of Guam. They explained that the bill is not an appropriation measure which merely proposes to finance three pedestrian—crossing signal lights for non—voters and non—residents of Guam but it must be considered a public statement of the government's attitude on how seriously it considers its responsibilities of protecting the right for public safety of all people on Guam and creating a safe and secure environment which will generate much good will and attractiveness for people to visit Guam and continue to support the economy.

Mr. Salas and Miyamoto San commended the Committee on Tourism and Transportation for its foresight in addressing the issue of visitor pedestrian safety through Bill 171, saying that the installation of three signal lights is a good beginning for the government's expression of intent to ensure the public's right to public safety. They advised the committee that JGTA and GHRA are educating their customers/guests on safety rules for Guam through individual cards, room information and customer service assistance.

Reminding the committee how quickly the government installed lighting, both traffic control and pedestrian, when village concerns over potential injury and loss of lives was caused by new highways and increased speed limits, Salas and Miyamoto said that JGTA and GHRA request similar considerations for Guam's 750,000 visitors and 18,700 employees of the companies who make their livelihood through the visitor industry.

Before proceeding to hear the next witness, committee chairman, Senator John Perez Aguon commented for the record that the substance of Bill 171 was passed by the 20th Guam Legislature back in December. He stated that it was part of a very voluminous bill with many other items and it was pocket vetoed by the Governor. "I saw the need to reintroduce it and that's why we're here today to consider it on its own merit", Senator Aguon said.

Salas, addressing the Senator, added also for the record: "Mr. Miyamoto, myself and our associations are very appreciative of your efforts. But those efforts not withstanding, our concern is that we're still at the same point and things continue to happen."

Luis Hernandez, Director, Human Resources, Pacific Island Club, testifying in support of the bill stated that the project is long overdue and

stressed that pedestrian safety crosswalk is not a tourism problem but a public safety issue.

To illustrate his point, Hernandez referred to the school busses picking up and dropping off students each school day. Reading his testimony, he said: "In the afternoon, the bus stops and blinks its red lights. This provides a certain measure of security for students when they cross because most vehicles abide and stop long enough to ensure safe passage. In the morning however, when students are attempting to reach designated bus stops prior to the bus' arrival, there is no such security." Hernandez added that PIC employees who wish to frequent the shops and restaurants across the street also have no security.

Hernandez said that he found public works representatives' suggestion of waiting until a complete study can ascertain where best to locate crosswalks to be a totally unacceptable solution. He said such a study seems unnecessary and most likely a waste of valuable tax money.

He said that the lack of safe, adequate crosswalks are not "accidents waiting to happen," and they're related to tourism only by proximity. He reiterated that, in his opinion, this is clearly an issue of public safety and too many accidents have already occurred.

Senator Aguon inquired as to how aggressive are the hotels and tour operators in educating visitors about safety on Guam.

Mr. Miyamoto, JGTA, responded that before tourists arrive, they issue publications to the tourists explaining some traffic rules on Guam and when they arrive, they brief them about the different traffic rules, pass out more traffic flyers and further explain them.

More specifically, Senator Aguon asked: "Do you have a listing of 'do's and don'ts', particularly about safety that you provide the visitors?" Mr. Miyamoto answered in the positive.

When Dr. John 'Salas mentioned that JGTA and GHRA's safety information was recently supplemented by the Legislature's passage and the Governor's signature of the publication of safety cards through GVB, Senator Aguon retorted: "I'm very mindful of that because I was the author of that particular measure.

"But that's on the government's side and I'm just wondering what the private sector is doing to assist because you mentioned that this is not just a tourism issue, it is a public safety issue. My personal feeling is that it is everybody's issue, when you're talking about the safety of our people, this is everybody's issue because everybody is concerned. That's why I'd like to know what are the programs you have that are already in place advising and giving tourists information."

Salas said that within the hotel, information is provided by the concessioners at the entries. "You have any of the services within the hotel that are provided as well as room information", Salas said.

Hernandez, PIC, added: "Speaking about our own facility, we have information in every single room. We have information concerning the danger of crossing the street directly in front of us. The danger of crossing the street is an issue in every employee meeting that we have. So, if you're asking how aggressive we are, I think we are as aggressive as we can without individually advising every person before they cross the street.

Senator David L. G. Shimizu agreed that Bill 171 is an urgency measure and said that maybe the study should be laid to rest versus that of laying people to rest, alluding to the traffic fatalities occurring on San Vitores Road. He said that he absolutely agree that the crosswalk signal light is not only a tourist issue because he has friends with children who live down there and he cringes to see the children cross the road.

Senator Shimizu believes that there is a need for traffic lights on San Vitores Road installed at shorter intervals similar to Kalakaua Avenue in Honolulu so that people and cars don't intersect. He suggested that maybe GHRA can help by just walking through the road and indicate at what points traffic lights should be installed. Addressing Messrs Salas, Miyamoto and Hernandez, Senator Shimizu said: "Maybe you can submit suggestions as to what additional controls can be put in with the idea of reducing speed."

Hernandez advised the Senator that last December Mr. Pieper, President of GHRA sent letters to public works and the Governor specifically indicating ideal places to place crosswalks and the urgency of doing so and that followed another accident during the month of December. "So, we have, as an organization, identified some places where crosswalks could be placed.

Senator Antonio R. Unpingco thanked the three witnesses for their presence to testify on the bill. He commented that providing additional police officers might be part of the solution to the traffic and criminal activities problems in the Tamuning and Tumon areas. He said that if people can see at least a cop walking the streets, they will slow down, but in talking to the officers at the Tamuning police station, he found out that they are very much understaffed. Senator Unpingco recommended stiffer penalty for reckless drivers. He said that he agreed with the intent of the bill but thinks the legislature should do more.

"Other than putting more traffic lights", Unpingco said, "if people were to see a police officer going back and forth throughout San Vitores Road, that in itself will be a deterrent to reckless driving".

Senator Unpingco said that, according to the officer at the Tamuning police station, another problem is that there is a shortage of qualified applicants to alleviate the understaffing situation.

Echoing Senator Unpingco's feelings, Senator Pilar C. Lujan said that the visibility of the "Koban" plus the neighborhood patrol will probably help.

"I understand that the police force is trying its best to provide us with personnel", Senator Lujan said, "but the standard for police officers is much

higher than it has ever been and we don't find eligible applicants." She said that she wholeheartedly support the bill and feels that traffic controls in the Tumon area should be put out quickly.

Senator Thomas V. C. Tanaka commented that some of the ideas expressed over the radio regarding solutions to the problems on San Vitores Road were really creative, from monorails to underground crossing, but they will really take a lot of money.

"We can begin with the response to the situation, and I commend the chairman for this bill which would at least slow down traffic", Tanaka said. "But sometimes we tend to cast blame without knowing the full story. Part of the problem is the police assigned to the area. The incidence of crime is mind boggling and they are severely undermanned. They are trying to do everything possible to deal with the situation but the area of coverage is all the way up to Tumon and down to Agana and they can't cover that area with the number of patrol persons they have." When the Senator suggested that "you guys from the GHRA may want to be able to assist and to visit with the police officers and share some of their frustrations", Salas informed Tanaka that the association have monthly meetings with the chief of police and his key assistants in the Tumon area.

"The topic of discussion has been the speeding", Salas said, "and GPD assisted by increasing the number of patrols and the number of times that they use the radar units to see if that was a deterrent."

Responding to Senator Tanaka's reiteration that GPD don't have the personnel, Salas said: "I guess the point that I'm making is that all of us have done one thing or another about the situation but we find no permanent solution. The net result is that Mr. Miyamoto or the manager of member hotels had to accompany a corpse back to Japan, face the family and say, 'I'm sorry we didn't take care of your family member." He said that Mr. Miyamoto will be apologizing for Guam not for the company because the family thinks that Guam hasn't provided sufficient safety.

Salas went on to say: "The bill addresses one issue and the Senators have commented on many of the aspects that are needed in Tumon Bay. Is the road poorly planned – most likely so. Do the government agencies want to conduct a study and do they have the right to study – yes they do. Do we want to use money effectively – yes we do. But while we were doing all these, people are dying."

Salas continued, "Why can't we introduce the immediacy and put temporary rules in place that say, 'the speed limit is 25 MPH flat. That something has to happen and the Legislature and the Governor's office work together to implement this, is beyond us. So that you can keep us from going to the U. S. or Japan to apologize to the families, that's all we ask."

Senator Tanaka responding to Salas, said: "This may not be the answer but at least it's the most immediate response to the problem that's down there.

Rather than reacting, I would like to see some study. I don't know whether 25 mph would at least address the problem."

Salas agreeing with Tanaka, said: "But, would it be beyond the government to establish an emergency piece of legislation that says the speed limit will be 25?" Senator Tanaka replied: "No, but we don't need to create legislation to at least sit down and look for a longer term solution."

Salas, apparently in frustration said: "I'm not looking for permanent solutions because it's not possible to do that without creating an over-reaction. But there must be something that can be done in the interim while these studies are being conducted. What we're doing now is simply talking about it. Let's get an interim solution that will suspend things in place until the studies are done."

Hernandez concurred with Salas' views and said that clearly the crosswalks are not the total answer but they are an answer and that's what they're looking for right now.

Committee Chairman Senator Aguon remarked: "For the record, we're not just talking about the traffic problem, we're doing something about it and this is a classic example of what we're doing. I will add that a little over a year ago, this Legislature passed Resolution 205 calling on the Governor to put together a task force to review the immediate traffic problems as well as for long term solution. So, this Legislature is trying its best to address both short and long term solutions."

Senator Michael Reidy testified in support of the bill echoing the prevailing sentiments that the crosswalks are only a partial solution to the traffic problem. He agreed with John Salas' observations that there is adequate evidence of what is occurring in Tumon that not only should the committee support the appropriation but immediately reduce the speed of the traffic so that it would not be as attractive a thoroughfare for many to use as an alternate route to Marine Drive.

He pointed out that the mixture of interim solutions as recommended could be tested and he urged the committee to pursue the recommended crosswalk signal lights and talk to the police to see what they can do and reduce the speed limit on San Vitores Road immediately

Senator Aguon expressed disappointment that no government witness appeared to testify on a very important bill affecting people's life. Mr. Douglas Kenudson, traffic engineer from public works said that he had prepared written testimony in advance but he does not know why the department held it back. When asked by the chairman if he wants to present it orally, Kenudson refused because the department did not tell him the reason for not submitting the written testimony.

Chairman Aguon stressed that the legislature as the policy making body needs the guidance from the professionals, the experts in government. "We're providing enormous amounts of appropriations to get this government

moving, to get the experts to do their jobs", the Senator said. "I'm not saying that they are not doing their job but we need to work together, all branches of government must work together, people must work together both private and public. And if we don't have the answers, we're not going to be on the right track."

There being no further witnesses, Bill 171 was declared publicly heard.

At a meeting March 7, 1991 between Committee Chairman, Senator John Perez Aguon, Benigno Palomo, Director of Public Works, and his traffic engineers Gus Duenas and Douglas Kenudson the decision was reached that:

Public Works in consultation with the Police Department will reduce the speed limit on San Vitores Road from 35 M. P. H. to 25 M. P. H.

That Public Works will install five more additional traffic signal lights instead of only three as originally proposed in Bill 171. The new lights and the five existing lights are to be timed to permit traffic flow at a speed of 25 M. P. H., and,

Public Works will prepare the detailed plan and submit it with the cost quotation to the Committee to be incorporated in a Substitute Bill 171 to be considered at a mark-up meeting to be held on March 28, 1991 immediately following public hearings in the Legislative conference room on several bills.

MARK-UP MEETING

Sen. Aguon, Speaker San Agustin and Sen. Shimizu met in a mark-up meeting on March 28 on Bill 171. Sen. Aguon and Speaker San Agustin recommended that the location of the new signal lights be specified in reference to an attached document. Sen. Aguon also recommended that any unexpended funds revert to the Tourist Attraction Fund. Sen. Shimizu requested that the bill should require that warning markers be placed on the roadways at the approaches to each crosswalk so that motorists can be warned that they are nearing crosswalks.

SENATOR ISIERMINIA ID. IDIIERKING

TWENTY-FIRST GUAM LEGISLATURE

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February 13, 1991 1/13/9/

3 45

COMMITTEES

MEMORANDUM

Chairperson:

TO:

Chairperson, Committee on Tourism

and Transportation

Rules

General

FROM:

Chairperson, Committee on Rules

Governmental Operations

SUBJECT:

Referral - Bill No. 171

Vice-Chairperson

Ways & Means

Energy, Utilities and Consumer Protection The above Bill is referred to your Committee. Please note that the referral is subject to ratification by the Committee on Rules at its next meeting. It is recommended you schedule a public hearing at your earliest convenience.

Member:

Housing, Community Development, Federal, and Foreign Affairs

Enclosure

Judiciary and Criminal Justice REMINIA D. DIERRING

TWENTY-FIRST GUAM LEGISLATURE 1991 (FIRST) Regular Session

Bill No.: 15

Introduced By:

J. P. AGUON

C. T. C. GUTTERRE

D. L. G. SHIMIZU



AN ACT TO APPROPRIATE TWO HUNDRED SEVENTY THOUSAND DOLLARS FROM THE TOURIST ATTRACTION FUND TO THE DEPARTMENT OF PUBLIC WORKS TO INSTALL CROSS-WALK SIGNAL LIGHTS ON SAN VITORES ROAD IN TUMON.

BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM:

- 2 Section 1. Legislative findings and intent. The Legislature finds that
- 3 fatal auto-pedestrian accidents frequently occures along San Vitores Road in
- 4 Tumon. The Legislature further recognizes that these accidents usually
- 5 occur at night at crossing zones where lightings are inadequate, affecting
- 6 both visitors and residents in the area, and that the installation of cross-
- 7 walk signal lights will mitigate the occurrence of accidents; thereby saving
- 8 lives.
- 9 Section 2. <u>Appropriation</u>. Two Hundred Seventy Thousand Dollars
- 10 (\$270,000) are hereby appropriated from the Tourist Attraction Fund to the
- 11 Department of Public Works to install cross-walk signal lights at the
- 12 following three (3) places on San Vitores Road in Tumon: In front of the
- 13 Pacific Islands Glub, in front of the Guam Plaza Hotel, and at the Fujita Hotel
- 14 Road intersection.



VICE SPEAKER CHAIRMAN, COMMITTEE ON TOURISM & TRANSPORTATION 21st GUAM LEGISLATURE

155 Hessler Place, Agana, Guam, U.S.A. • 96910 • (671)472-3435/472-3497 • Telefax: (671)477-8358

February 19, 1991

MEMORANDUM

TO:

Members, Committee on Tourism & Transportation

FROM: Chairman, Committee on Tourism & Transportation SUBJECT: Public Hearing

Please be advised that I have scheduled a public hearing for 1:30 p.m. Thursday, February 28, 1991, in the Legislative Public Hearing Room of the Guam Legislature on the following bills:

BILL NO. 122: AN ACT TO DIRECT THE DEPARTMENTS OF PARKS AND RECREATION AND PUBLIC WORKS TO PLAN THE REDEVELOPMENT OF AFLLEJE MEMORIAL AND NIMITZ BEACH PARKS IN AGAT AND THE TANGUISSON BEACH PARK IN TUMON, COMMISSION AN ARCHITECT TO DESIGN THE CONSTRUCTION OF PAVILLIONS, BARBECUE PITS AND OTHER ACCESSORY FACILITIES AND MAKING AN APPROPRIATION OF THREE MILLION DOLLARS FOR SUCH PURPOSES.

BILL NO. 127: AN ACT TO AMEND §1106 (a) AND (b) OF CHAPTER 1, TITLE XII GUAM CODE ANNOTATED RELATIVE TO THE COMPOSITION OF THE BOARD OF DIRECTORS OF THE GUAM AIRPORT AUTHORITY.

BILL NO. 143: AN ACT TO ADD A NEW ARTICLE 5 TO TITLE 12, GUAM CODE ANNOTATED, TO CREATE THE GUAM PARKING AUTHORITY, TO PROVIDE FOR THE INSTALLATION OF PARKING METERS, TO ESTABLISH AN ADVISORY COMMITTEE, AND TO CONDUCT A COMPREHENSIVE PARKING STUDY IN AGANA, TO ESTABLISH THE PARKING AUTHORITY FUND, AND TO CITE THE ACT AS THE PARKING AUTHORITY ACT OF 1991.

BILL NO. 171: AN ACT TO APPROPRIATE TWO HUNDRED SEVENTY THOUSAND DOLLARS FROM THE TOURIST ATTRACTION FUND TO THE DEPARTMENT OF PUBLIC WORKS TO INSTALL CROSS-WALK SIGNAL LIGHTS ON SAN VITORES ROAD IN TUMON.

Your presence and participation at the hearing will be sincerely

c: All Senators

LISTING OF INVITEES **BILL NO. 171**

NAME

- -Dave Santos
- -Eloise Baza
- -Tito Mantanona
- -Joseph F. Ada
- -Elizabeth Barret Anderson
- -MEMBERS
- -MEMBERS
- -Adolfo Sgambelluri
- -Benigno Palomo
- -Janice Maloney
- -Ken Booth
- -Fermin Merian
- -David Mebane
- -Melinda Coats Leon Guerrero
- -Marshall Santos
- -Shannon Babauta

POSITION

Chairman, Guam Chamber of Commerce President, Guam Chamber of Commerce

President, Mayor's Council

Governor of Guam AG, Dept. of Law

Guam Hotel & Restaurant Association

Japan Guam Travel Association

Chief of Police, GPD

Director, Dept. of Public Works

News Director, KUAM News News Director, Cable News

City Editor, Guam Tribune

Legislative Reporter, Guam Tribune

K-57 Radio News

Legislative Reporter, PDN

City Editor, PDN

NOTICE OF PUBLIC HEARING 21ST GUAM LEGISLATURE

Committee on Tourism and Transportation

Sen. John Perez Aguon, Chairman

1:30 P.M. THURSDAY, FEB. 28, 1991 LEGISLATIVE PUBLIC HEARING ROOM

BILL NO. 122: An act to direct the Departments of Parks and Recreation and Public Works to plan the redevelopment of Aflleje Memorial and Nimitz Beach Parks in Agat and the Tanguisson Beach Park in Tumon, commission an architect to design the construction of pavilions, berbecue pits and other accessory facilities and making an appropriation of Three Million Dollars for such purposes.

BILL NO. 127: An act to amend \$1106 (a) and (b) of Chapter 1, Title XII Guam Code Annotated relative to the composition of the Board of Directors of the Guam Airport Authority.

BILL NO. 143: An act to add a new Article 5 to Title 12, Guam Code Annotated, to create the Guam Parking Authority, to provide for the installation of parking meters, to establish an advisory committee, and to conduct a comprehensive parking study in Agama, to establish the Parking Authority Fund, and to cite the act as the Parking Authority Act of 1991.

BILL NO. 171: An act to appropriate Two Hundred Seventy Thousand Dollars from the Tourist Attraction Fund to the Department of Public Works to install cross-walk signal lights on San Vitores Road in Tumon.

The public is invited to express their views.

DUPLICAT

SIGN IN SHEET COMMITTEE ON TOURISM & TRANSPORTATION

BILL NO. 171

DATE: THURSDAY, FEBRUARY 28, 1991

TITLE:

\$270,000

AN ACT TO APPROPRIATE \$250,000 FROM THE TOURIST ATTRACTION FUND TO THE DEPARTMENT OF PUBLIC WORKS TO INSTALL CROSS-WALK LIGHTS OF SAN VITORES ROAD IN TUMON.

NAME	POSITION/ TITLE		TESTIMONY ORAL/WRITTEN	IN FAVOR/ OPPOSED
JOHNC SALAS	EXECTIVE DIRECTOR	BUSH HOTEL &	4. WRITTEN	FAVOR
EIJI MIYAMOTO	PRESIDENT	TRAVEL ASSOCIAT	WWITTEN	FAVOR
Luis HERMANDEZ	DIVECTOR	Pac. Islands Club		FAVOR
	-		7	





28 February 1991

Honorable John P. Aguon, Chairman Committee on Tourism and Transportation Twenty-first Guam Legislature Agana, Guam 96910

Dear Chairman Aguon:

Thank you for this opportunity to testify before the Committee on Tourism and Transportation on Bill 171, AN ACT TO APPROPRIATE TWO HUNDRED SEVENTY THOUSAND DOLLARS FROM THE TOURIST ATTRACTION FUND TO THE DEPARTMENT OF PUBLIC WORKS TO INSTALL CROSS-WALK SIGNAL LIGHTS ON SAN VITORES ROAD IN TUMON. This testimony is presented as the joint opinions of the Japan Guam Travel Association and Guam Hotel & Restaurant Association.

The Government of Guam has two primary responsibilities which support enactment of this bill: (1) the responsibility to provide for the public safety of the people of this Territory and (2) the responsibility to insure a stable and viable economy for the people of Guam. Bill 171 therefore is not an appropriation measure which merely proposes to finance three (3) pedestrian-crossing signal lights for people who neither vote nor permanently reside in the Territory of Guam, it must be considered a public statement of the entire Government of Guam's attitude on how seriously it considers its aforementioned responsibilities to protect the right for public safety of all people on Guam. A safe and secure environment for visitors will generate much good will and attractiveness for other peoples to visit Guam and continue to support our economy, thus fulfilling the second government responsibility mentioned earlier in this testimony.

Bill 171 proposes to address this issue of visitor pedestrian safety and we commend the Committee on Tourism and Transporation for its foresight. Installation of the three (3) signal lights is a good beginning for the Government's expression of intent to insure the public's right to public safety.

The Japan Guam Travel Association and Guam Hotel & Restaurant Association is currently educating its customers/guests on safety rules for Guam through individual cards, room information, and customer service assistance.

We urge the Committee on Tourism and Transportation to consider precedents set by the Government of Guam and the villages of Dededo, Barrigada, Mangilao, Tamuning, and Inarajan on similar safety concerns. The legislative and executive branches of government moved decisively and immediately when village concerns over potential injury and loss of lives was caused by new highways and increased speed limits. Lighting, both traffic control and pedestrian, were literally installed over-night to prevent needless injury and fatalities to residents. These types of actions were magnificent displays of the Government's concerns for people safety.

Bill 171 GHRA/JGTA Joint Testimony, February 28, 1991, page 2

The Japan Guam Travel Association and Guam Hotel & Restaurant Association respectfully requests similar consideration for its constituents, Guam's 750,000 visitors and 18,700 employees of the companies who make their livelihoods through the visitor industry.

Bill 171 is recomended for immediate passage and just-as-immediate implementation. Mr. Eiji Miyamoto, President of the Japan Guam Travel Association and Dr. John C. Salas, Executive Director for the Guam Hotel & Restaurant Association are available to answer questions from the Committee on these statements.

Thank you for your consideration of our joint testimony. We have taken the liberty of paraphrasing Senator Shimizu's campaign slogan as one appropriate for this occasion " A needless loss of human life is a terrible thing to allow".

Sincerely,

Eili Miyamoto, President Japan Guam Travel Association

xc: JGTA Board of Directors GHRA Board of Directors J. Cepeda, Guam Visitors Bureau John C. Salas, Executive Director
Guam Hotel & Restaurant Association

Testimony Public Hearing - Bill 171 28 February 1991

Luis Hernandez Director, Human Resources Pacific Islands Club Good afternoon Chairman and distinguished members of the Committee on Tourism and Transportation. I'm Luis Hernandez, a long term resident of Guam and currently employed as the Director of Human Resources at Pacific Islands Club.

My testimony today is strongly in favor of Bill 171. This project is long overdue, and clearly Bill 171 does not give you the sense of urgency for these crosswalks. Section 1 of the proposed legislation finds that "fatal autopedestrian accidents frequently occur along San Vitores Road in Tumon." This is certainly an understatement! findings don't reflect the more frequent accidents that don't result in fatalities. They also don't include the daily "near misses", nor do they include the frustrations and risks experienced by those of us that must attempt to cross this street. Due to congestion on Marine Drive, San Vitores Road is a convenient if not expedient alternate route for North-South traffic between Harmon and Tamuning. Driver's apparently trying to make up time due to this diversion seldom drive at reasonable speeds. The long intervals between traffic signals make it easy to accelerate and reach unsafe speeds.

This is best illustrated by the very evident damage to the barrier at the traffic circle in front of the old GMH building. Drivers going too fast and unable to negotiate safe turns around the barrier, have collided with it. Long skid marks at every existing crosswalk further illustrates the speeds that drivers reach prior to having to stop. If

the evidence above doesn't convince you, try standing in front of our facility.

Let me make it very clear: This isn't a tourism problem. It's a public safety issue. School busses pick up and drop students each school day. In the afternoon, the bus stops and blinks its red lights. This provides a certain measure of security for students when they cross. vehicles abide and stop long enough to ensure safe passage. In the morning however, when students are attempting to reach designated bus stops prior to the bus' arrival, there is no such security. Our employees who wish to frequent the shops and restaurants across the street, have no such security. Its not uncommon to see local residents drive from our parking lot to the parking lot across the street rather than risk a walk across and back. Candidly, the best time to cross seems to be when traffic is so conjested and "bumper to bumper" that drivers are forced to stop and go. Auto-auto collisions are common due to drivers trying to access San Vitores Road from adjacent properties. Again this is very difficult because there is nothing to slow down on-coming traffic for long intervals.

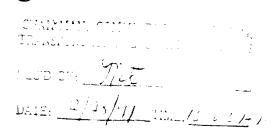
Representatives from the Public Works Center have visited with us. They suggest we wait until a complete study can ascertain where best to locate crosswalks. Personally I fail to understand and find this solution totally unacceptable. Such a study seems unnecessary and most likely a waste of valuable tax money. Not only does it further

delay a project that I think is urgently needed, it doesn't appear to me that such a study would require much more than common sense. I would suggest that this "do it later" attitude is due to the fact that some people would have you believe these crosswalks are necessary for tourism. Although many pedestrian fatalities were visitors, many more auto injuries have been sustained by local residents. If one of our young children is hurt or becomes a fatality statistic, we'll have a very difficult time relating this to tourism. If another one of our employees is hurt, they won't understand that we're waiting on a master plan that relates this to tourism.

I acknowledge and understand that increased government revenues have improved telephones, power and water systems. I also understand and acknowledge continuing efforts and improvements in other essential government services. Public safety however has to enjoy similar priorities. The lack of safe, adequate crosswalks are not "accidents waiting to happen," and they're related to tourism only by proximity. This is clearly an issue of public safety and there are accidents happening today. Too many accidents have already occurred. Another accident just this week killed another visitor from Japan! This government has a responsibility to act accordingly. If this were a seldom used, rural route perhaps I could understand. This is a major traffic route where the concentration of pedestrian activity dictates

better protection. Other than Marine Drive, no other major traffic route has more pedestrian crossing potential. This project shouldn't just be funded, it must be prioritized as urgently needed. Thank you for this opportunity and good afternoon.





February 27, 1991

The Honorable John P. Aguon Vice Speaker and Chairman Committee on Tourism & Transportation 155 Hesler Place Agana, Guam 96910

Dear Chairman Aquon:

Thank you for allowing the Bureau to submit testimony on Bill No. 171, "AN ACT TO APPROPRIATE TWO HUNDRED SEVENTY THOUSAND DOLLARS FROM THE TOURIST ATTRACTION FUND TO THE DEPARTMENT OF PUBLIC WORKS TO INSTALL CROSS-WALK SIGNAL LIGHTS ON SAN VITORES ROAD IN TUMON."

The Bureau wholeheartedly supports the intention of the proposed legislation.

For some time now, the Bureau has requested that the speed limit in Tumon be reduced from 35mph to 25mph in an attempt to minimize serious bodily injury which may result from auto-pedestrian accidents. This request has not been implemented for various reasons given by officials of Public Works. On the evening of February 26th, one female tourist tourist was killed and a second female tourist was seriously injured as a result of an alleged hit and run incident. Both tourists were crossing San Vitores Road at a designated cross-walk with the light red for traffic. A reduced speed limit may have helped to avoid this tragedy.

The Bureau sought as an alternative the installation of cross-walk signal lights in concert with signs which would graphically and literally warn pedestrians of the need to look in the proper direction (to the left) before crossing the street. This approach was suggested since both Japanese and Australian visitors are accustomed to traffic coming from the right, rather than the American style of traffic which comes from the left. This legislation comes close to realizing the installation of these signals and signs. Thus, the addition of the signs would make the cross-walk signals that much more effective.

P.O. Box 3520, Agana, Guam 96910 1220 Pale San Vitores Rd. Tumon, Guam 96911

(671) 646-5278/9

Cable: GUAMTOUR

Telex: 6432

Fax. (671) 646-8861











With the minor addition suggested, and possibly additional sites for the cross-walk signal lights, San Vitores Road may finally become the slow-moving, scenic thoroughfare it should have been all along.

Sincerely,

JOEY B. CEPEDA General Manager

cc: All Members, Board of Directors



Fax: (671) 649-9342 Telephone: 646-5851/56 Address: 825 Pale San Vitores Rd., Tumon, Guam 96911

DUPLICATE

February 21, 1991

The honorable John Perez Aguon Vice Speaker Chairman, Committee on Tourism & Transportation 21st Guam Legislature

Dear Senator Aguon:

On behalf of American Sotetsu Corporation (dba: Tumon Sands Shopping Plaza, Sotetsu Joinus Hotel and Sotetsu Tropicana Hotel), I hereby submit our statement concerning the Bill 171 for which we are in full support.

With our sincere appreciation for your continuous efforts towards the tourism related matters, it is earnestly hoped that better results will be achieved in the field of tourism through the patient efforts of both sides of Hotel and Legislature.

Very truly yours,

Kaoru Kikushima General Manager

Sotetsu Tropicana Hotel

Enclosures: 20 copies of this letter.





GUAM BRANCH OFFICE SUITE 420,GITC BLDG., 590 SO. MARINE DR., TAMUNING, GUAM 96911 PHONE:64 6-5151/2 TELEX 6205/JTBSOUTH GM FAX: 64 6-704 5

Feburary 25, 1991

Senator John Perez Aguon Vice Speaker Chairman, Committee on Tourism & Transportation 21st Guam Legislature 155 Hessler Place Agana, Guam 96910 CHAIRMAN, COMMITTEE ON TOURSM, TRANSPORTATION & COMMUNICATIONS

REC'D BY:

DATE: 2/27/11 TIME: 1029.M

Dear Senator:

It is, or should be, abundantly clear to everyone who lives and works on Guam that Guam's current major resource is its allure to tourists. Therefore, what ever enhances or degrades this asset is of profound interest to the people of this island. Safety, or the lack there of, for the visitors of our island should certainly be regarded as such an issue. Passage of bill 171 is a excellent beginning to show our firm commitment to visitor's safety. And in turn, strengthen our image abroad.

At present, most of the tourist numbers are concentrated in the Tumon Bay area. Also, with the abundance of retail establishments in the district, visiting tourists like to stroll along San Vitores Road window shopping. There has of late been an increased incidence of fatal traffic accidents involving this type of pedestrians.

There are two major contributing factors to these accidents. To begin with, because the number of pedestrians on Guam is limited, drivers become accustomed to not seeing pedestrians in traffic. This condition leads to a habit of drivers not constantly checking for pedestrians as they drive. Therefore, potentially dangerous situations involving them are not recognized until the condition becomes perilous. Also, motorists often use San Vitores Road as an alternate route to avoid the traffic conjection of Marine Drive. The lack of cars and construction gives drivers a false sense of security and as a result they increase their speed. This behavior contributes to the afore mentioned fatal accidents because the motorist's increase of speed decreases reaction time when a dangerous situation with a pedestrian occurs.

San Vitores road should not be considered just another commuting corridor at the expense of our most important resource. Bill 171 will increase the safety of our islands guests in two ways. First, the proposed traffic signals will help regulate the speed of the motorists. Second, these signal lights will clearly mark proper pedestrian crossings which will avoid confusion on the pedestrian's part.

After all is said and done, the island's goal should be to make Guam more attractive for tourism. Which of the following senarios will accomplish this purpose most efficiently: A family gathered together reminiscing about their enjoyable and safe vacation on Guam; or, the trajic tales told by friends and family of those who lost their life while on holiday.

Therefore. I urge the 21st Guam legislature and Governor Ada to swiftly enact these measures which sends a message to the people who visit our island that we care about their safety.

Thank you for your careful consideration of the fate of our most valuable resource.

Sincerely

Soichi Kobayashi

Managing Director

Guam, Saipan and Micronesia

Guam Hotel & Restaura Association - (671) 637-2297 - Created: Thursday February 28 1991 8:08 PM - Page 1 of 2

CHAIRMAN, COMMITTEE ON TUBE TRANSPORTATION & COMMUNICATIONS

191 TIME: 8'10Am

Guam Hotel & Restaurant Association 148 Apaka Street; Yigo, Guam USA 96929; Tel: (671) 637-2297, Fax: (671) 637-2297

Honorable Joseph F. Ada Governor of Guam Executive Offices

Adelupe, Guam 96910

DUPLICATE 26 February 1991

By Facsimile

Dear Governor Ada:

This letter is being sent as my personal request for your executive intervention in an issue which appears to now have gone beyond reason with the death of yet another human being on Chalan San Vitores, Tumon Bay. You have always been an advocate of protecting people's rights and insuring that the Government was always doing its best. This issue is beyond that of Tourism and must of necessity be considered a public safety matter since it affects everyone on this island.

If my recollection is correct, this is the third incident of this type this year which has produced serious injuries or fatalities. There were a total of 7 auto-pedestrian incidents last year with, I believe, one or two fatalities. This data indicates we have almost reached 50% of last year's accidents in the first 2 months of 1991, yet nothing continues to be done about it.

I am personally aware of repeated concerns raised by the GHRA, the Japan Guam Travel Association, and the Guam Visitors Bureau, about lighting, pedestrian crossing and safety measures, and reduction of speed limits on Chalan San Vitores. I am also aware of the Guam Police Department's efforts to curb speeding with increased use of radar units and neighborhood patrols in the Tumon Bay area. I am aware of objections from the Department of Public Works which has concerns about continued use of Chalan San Vitores as an alternative route to Marine Drive, concerned about release conditions from the U.S. Air Force in how this road is to be used, and continued application of a 35 m.p.h. speed limit because federal highway funds were used in its construction. I have also participated in lobbying efforts for pedestrian safety lighting and crosswalks with the Legislature, only to have lighting appropriation attached as a rider to legislation which is not acceptable for passage.

Each tragic occurrence of yet another tourist being injured or killed serves to emphasize the point that much is being said but nothing is actually being done. The only reality is yet another death and one more injury. Guam will now have another general manager for a hotel and/or travel agency accompanying a corpse home to express their regrets that we on Guam did not adequately take care of their family member.

You might remember the immediate installation of crossing lights and highway crosswalk markings at Untalan Middle School when students' safety was threatened by a newly-completed highway. This was also the case at the Iglesias De Cristo Church in Harmon after several church-goers were mowed down by a speeding vehicle one evening several years ago. There were no demands to do highway studies or engage in activities which would only take time! Action was needed and the Government of Guam responded.

I must ask you now to do the same for Chalan San Vitores, Governor Ada. While the tourists who are injured or killed will most likely remain faceless and nameless to the general public, the 18,700 residents whose livelihoods will be affected if Guam is considered unsafe have a right to secure, uninterrupted employment. Our obligation as a Territory is to insure their futures and right to make a living.

Governor Ada, please use your executive privileges to declare this situation an emergency and place reduced speed limits and other measures in place. Let the appropriate government agencies work on their plans and studies under your timeframe with an executive mandate to get this problem resolved once and for all.

Thank you for allowing me to express myself in this manner. I have always known you to be an advocate of doing what needed to be done and righting what was being done wrong. I offer my comments in the spirit of resolution.

Sincerely,

John C. Salas

Executive Director

John C. Sales

xc: Sen. John P. Aguon, Chairman, Committee on Tourism & Transportation

M. Pieper, President-GHRA

E. Miyamoto, President-JGTA

P. Ada, GVB Board Chairman

A. P. Sgambelluri, Chief of Police

B. Palomo, Director of Public Works



JAPAN GUAM TRAVEL ASSOCIATION

Honorable Governor Joseph F. Ada Executive Office P.O. Box 2950 Agana, Guam 96910

ECHARMAN, 26, 1991 CHARMAN, COMMITTEE OF TOURISM, CUPLICATE SPORTATION & COMMUNICATIONS

Dear Governor Ada:

On behalf of the association, I would like to take this opportunity to express our sincere appreciation for your support and cooperation you have extended to the tourism industry in the first term of your administration.

Now, we would like to ask your attention about our concern for the safety of the visitors in Guam.

We had another traffic fatality on the night of Feb. 26, 1991 at around 8:30 p.m. at the front of Guam Dai-ichi Hotel on San Vitores Road. While a group of five (5) tourist was trying to cross the road when the cross-walk signals was green, two(2) people were hit by the car. One of them was dead and another one was seriously injured. The car flew away to the same direction the car came from. The last time there was a traffic accident in San Vitores Road was two(2) months ago wherein a life of an innocent tourist was snuffed out. Besides this, several traffic accidents occurred in the same area, where pedestrians get injured.

In the last several months, we have been asking respective government agencies to implement safety measures such as installation of the cross-walk signal lights, reduction of the speed limit, installation of adequate street light, and construction of the side walks.

However, none of them are implemented yet at the present time. I believe that Government of Guam is responsible to provide the safety for not only the people of Guam but also to the visitors as well. In addition to the above safety measures, we need the implementation of the education of the drivers and strict enforcement by Guam Police Department.

We would appreciate if you can address our concern to your respective government agencies so that in the near future such traffic fatalities would be prevented.

Very sincerely yours,

President

cc: Mr. Benigno M. Palomo, Director of DPW

Colonel A.P. Sgambelluri, Chief of Police, GPD

Mr. Joey B. Cepeda, General Manager, GVB

Mr. John C. Salas, Executive Director, GHRA

Sen. John P. Aguon, Chairman, Committee on Toursim & Transportation

21st Guam Legislature



TWENTIETH GUAM LEGISLATURE 1989 (FIRST) Regular Session

Resolution No. 205 (LS)

Introduced by:

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J. P. Aguon

F. J. A. Quitugua

D. Parkinson

E. D. Reyes

Relative to requesting the Governor to create an ad hoc advisory committee to evaluate the traffic problems of Guam in general and the Agana area in particular because of the ongoing construction in the latter.

BE IT RESOLVED BY THE LEGISLATURE OF THE TERRITORY OF GUAM:

WHEREAS, Guam is rapidly becoming a community with one of the largest numbers of automobiles per capita in the world, which means that maintaining an orderly traffic flow and avoiding gridlock become a more and more essential activity of the government since it is only the government that can solve those increasingly burdensome traffic problems by offering both better highways and alternative means of transportation; and

WHEREAS, Guam's capital city of Agana, which is not particularly large but which houses most of the government offices, the major banks, and many business headquarters, also constitutes a choke point through which people must travel to reach either northern Guam, southern Guam, or central Guam, and therefore congestion problems in Agana are a major threat to orderly traffic operations in Guam; and

WHEREAS, the Legislature therefore concludes that a study in depth must rapidly be made of methods of solving Guam's increasing traffic problems, particularly in Agana; now, therefore, be it

RESOLVED, that the Twentieth Guam Legislature does hereby on behalf of the people of Guam respectfully request and memorialize the Governor of Guam to create within thirty (30) days of his receipt of this resolution, an

ad hoc advisory committee to study and evaluate the traffic problems of Guam in general and the Agana area in particular, such study to include but not be limited to the following:

- (i) Methods of alleviating the current gridlock problem in Agana so that emergency response vehicles can penetrate the area when required and the lengthy back-up of traffic at the intersections of Routes 16 and 10A can be alleviated;
- (ii) Review of possible interim measures to relieve the situation, such as car pooling, staggered office hours, and greater use of mass transit; (iii) Identification of the basic causes of the problem and the design of plans of action to respond effectively to these causes, including the drafting of legislation, if necessary, and a listing of the funding requirements;
- (iv) After the highway projects in the Agana area have been completed, determine if the road improvements are sufficient to handle the present and future traffic loads; and
- (v) Review of alternate routes resulting from the construction of the Minondo Bridge and plans for charging construction costs to area merchants; and be it further

RESOLVED, that the ad hoc committee have representatives from the Bureau of Planning, the Departments of of Public Works and Land Management, the Police and Fire Departments, each of the public utilities, as well as from those members of the public, such as civil engineers, who have experience in the area, such committee to conclude its studies and report its findings to the Governor and to the Legislature within thirty (30) days from its initial meeting; and be it further

RESOLVED, that the Speaker certify to and the Legislative Secretary attest the adoption of this resolution and that copies of the same be thereafter transmitted to the Guam Chamber of Commerce; to the Commissioner of Agana; to the Directors of the Departments of Public Works

Speaker

- and Land Management; to the administrator of the Planning Bureau; to the 1
- Fire Chief; to the Police Chief; to the administrators of the Guam public 2
- utilities; and to the Governor of Guam. 3

DULY AND REGULARLY ADOPTED ON THE 24TH DAY OF MAY, 1989.

Senator and

Legislative Secretary



MAR 28 1991

The Honorable John Perez Aguon Vice Speaker 21st Guam Legislature 155 Hessler Place Agana, Guam 96910

Subject:

San Vitores Pedestrian Safety Improvements

Dear Senator Aguon:

In follow up to recent meetings concerning the subject problem we are outlining below our findings and recommendations to improve the traffic situation on San Vitores Road.

A. Speed Limits

White DPW is not convinced that lowering the posted speed limit from 35 MPH to 25 MPH will significantly reduce the median speed on San Vitores, we are prepared to reduce the posted limit for a trial period of six months. Obviously, the effectiveness will only be as good as Guam Police Department's enforcement of the

₿. Crosswalk Markings/Signs

DPW will restripe existing crosswalks with reflective tape as soon as the material is received on island. Advance warning signs will be evaluated at night and any substandard signs will be replaced. New duallanguage signs (English/Japanese) will be prepared through funding from the Guam Visitor's Bureau for Installation at all pedestrian crossings along the length of Chalan San Antonio/San Vitores Road and also at all signalized crossings on Route 1 (Marine Drive) between Camp Watkins and Route 16 (Micronesian Mall). These signs will essentially read "LOOK TO YOUR LEFT AND BE CERTAIN APPROACHING TRAFFIC IS STOPPED BEFORE STEPPING OFF THE CURB".

C. Traffic Signals

DPW has made a full assessment of locations where additional traffic signals could be installed on San Vitores between Ypao Road and Gogna (Okura entrance) Road to help maintain the proposed 25 MPH speed limit. The locations for additional signals are as follows:

1) Ypao Beach Access (by Ypao Beach Store)

This signal would provide for both pedestrian crossing and for access/egress to Ypao Beach. 2)

PIC Club

A pedestrian crossing signal to be located at the site of the existing crosswalk or slightly to the east.

3) Blessed Diego Luis De San Vitores Church

As with (2) this would signalize an existing uncontrolled crosswalk.

Letter to Senator John Perez Aguon San Vitores Pedestrian Safety Improvements Page 2

4) Sandcastle

The temporarily marked crosswalk would be relocated to the west and a signal installed to serve both pedestrian crossing and vehicular access/egress from Marata Street.

5) **Tahiti Rama**

A new signalized crossing to accommodate both pedestrians and vehicles using the beach access road and

A total of ten traffic signals would be incorporated in a two-way progressive signal system designed for nonstop travel at 25 MPH. Vehicles exceeding the 25 MPH speed would be forced to slow down or stop as they would face a red signal indication. This system would be regulated by a master signal control computer already in place at DPW. In the event that the 25 MPH speed is later deemed to be unnecessarily slow, the speed could be reset for an equally efficient progression at 35 MPH.

D. Timing of Improvements

- It is proposed that the reduced speed limit be instituted concurrently with the inauguration (a) of the temporary crosswalk patrol guards proposed and funded by the Guam Visitor's Bureau. This is expected within two to three weeks.
- (b) The dual-language sign project will probably take two to three months to complete.
- The signal project is expected to require a minimum of four to six months to complete from (c) a Notice to Proceed because of equipment procurement time and the fact that virtually all

Sincerely yours,

BENIGNO M. PALOMO Director of Public Works San Vitores Signalized Pedestrian Crossing Project Limits: Ypao Road to Okura Entrance Design to progress at 25 M.P.H. in both directions

NOSTOP/TEAPAC - SUMMARY OF PARAMETER VALUES

NETWORK PARAMETERS

SIZE		10
DIRECTIONS	TW	OWAY
CLEARANCES		.0
BASE	1	.0
UNITS	ENG	LISH

DESIGN PARAMETERS

RATIO	1	.0000	
ADJUST	1	.0000	
FINETUNE		NO	
TOLERANCE	10.0	1.0	
CYCLES	60.0	90.0	5.0

LINK/NODE PARAMETERS

NAMES	NO	DIST	SPE	EDS	SPLIT	ARED	AVAIL	LEAD!	LAG	OFFSE	ETS	NCN
			LR	RL				LR	RL	LR	RL	•
YPAO-ROAD	1	1200	25.0	25.0	60.0	2.0	NONE	.0	.0	.0	.0	МО
YPAO-BEACH	2	1350	25.0	25.0	60.0	2.0	NONE	.0	.0	, .0	.0	ЙО
PIC-CLUB	3	1150	25.0	25.0	60.0	2.0	NONE	_e .0	.0	.0	.0	ЙО
. TUMON-ROAD	4	1100	25.0	25.0	໌ 60° . 0	2.0	NONE	.0	`.0	.0	.0	ИО
DAI-ICHI	5	1400	25.0	25.0	60.0	2.0~	- NONE	0	.0	.0	.0	ИО
ST-WILLIAM	6	1550	25.0	25.0	60.0	2.0	NONE	.0	.0	.0	.0	ИО
TUMON-SANDS	7	900	25.0	25.0	60.0	2.0	NONE	.0	.0	.0	.0	NO
SANDCASTLE	8	1250	25.0	25.0	60.0	2.0	NONE	.0	.0	.0	.0	МО
TAHITIRAMA	9	850	25.0	25.0	60.0	2.0	NONE	.0	.0	.0	.0	ИО
OKURA-ENT. >design	10	0	25.0	25.0	60.0	2.0	NONE	.0	.0	.0	.0	ИО

San Vitores Signalized Pedestrian Crossing Project Limits: Ypao Road to Okura Entrance Design to progress at 25 M.P.H. in both directions

NOSTOP/TEAPAC - TABLE OF EFFICIENCY VS. CYCLE AND SPEED

%TOL SPEED ADJUSTMENT FACTORS X 1000 10.0 920 960 1000 1040 1080

LINK MEAN LINK SPEEDS 1/ 2 23.0 24.0 25.0 26.0 27.0

CHARSCAL: .: | +ITXHMO CYC BAND EFFICIENCIES IN PERCENT OF SMALLEST SPLIT

XXXHI	60 38.5 36.9 33.8 29.3*50.0
XHITX	65 33.6 29.5*52.6 46.2 39.7
TTXTH	70*47.6 47.1 39.6 41.0 29.6
TTHXX	75*42.3 41.6 28.2 35.2 32.4
XXXXX	80*39.6 33.9 31.3 35.5 30.4
XXXXH	85*36.6 34.8 34.7 31.8 28.3
XXXXX	90*35.9 30.6 35.5 31.0 35.4

NOSTOP/TEAPAC - GRAPH OF EFFICIENCY VS. CYCLE

	SPEED	OPT					EFFI	CIENCY	(8)					
CYCLE	FACTR	EFFIC	0	10	20	30	40	50	60	70	80	90	100	CYCLE
(SEC)	(-)	(*)	+	+	+	+-	+	+	+	+	+	+-	+	(SEC)
60	1.080	50.0						*						60
65	1.000	52.6						*						65
70	.920	47.6						*						70
75	.920	42.3					*					,		75
80	.920	39.6					*							80
85	.920	36.6					*							85
90	.920	35.9.					*							90
	====	====	+	+	+-	+-	+	+	+	+-	+-	+-	+	=====
65	1.000	52.6	0	10	20	30	40	50	60	70	80	90.	100	65

NOSTOP/TEAPAC - OPTIMUM PROGRESSION DATA

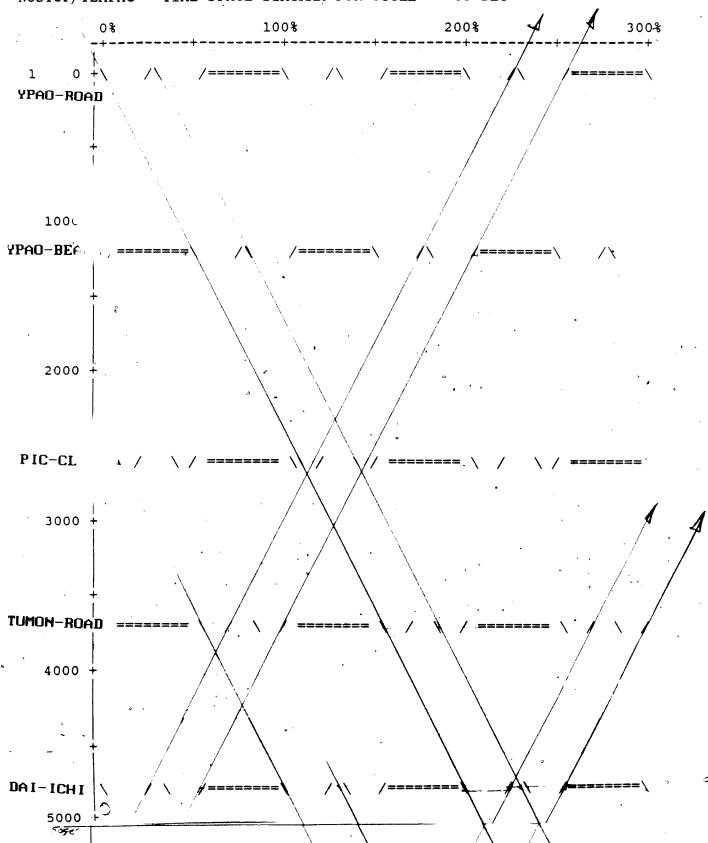
CYCLE LENGTH = 65.0 SEC SPEED FACTOR = 1000 / 1000

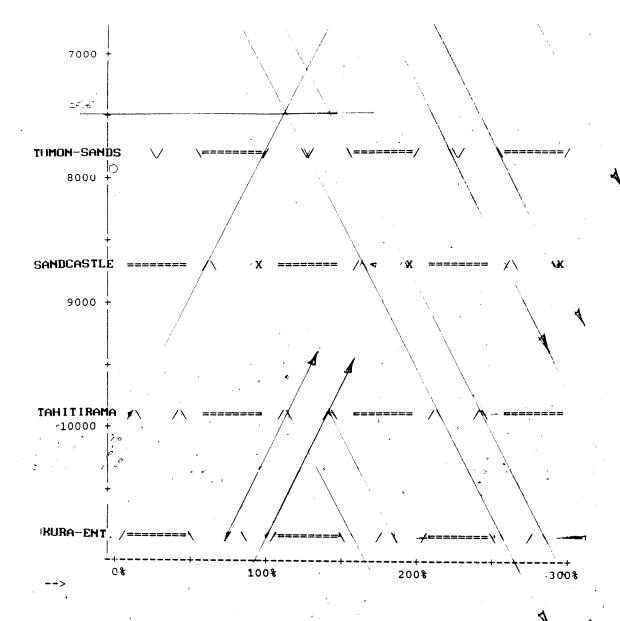
BAND LEFT-RIGHT = 20.5 SEC = 31.5 % OF CYCLE BAND RIGHT-LEFT = 20.5 SEC = 31.5 % OF CYCLE BAND RATIO = 1.00 LR/RL (1.00 DESIRED) EFFICIENCY = 52.6 % OF SMALLEST SPLIT

G

SAn Vitores Road Ypao Road to Okura To limit speeds to 25 M.P.H.

NOSTOP/TEAPAC - TIME-SPACE DIAGRAM FOR CYCLE = 65 SEC





			1 .		
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		,-		UNIT]	AUGUNT
ITEM NO.	DESCRIPTION	UNII	QTY.	PRICE	THUOMA
	SAN VITORES / COENA PO			· -	
	EXIST. SIGNAL	<u> </u>			
	a. GROSSWALK MATL	した	600	8"-	4800 -
	b. PADIO EQUIPT.	<u>LS</u>	<u> </u> ,		100000
				1	
2.	RIVERA LN. /SAN VITORES	<u> </u>			
	a NEW SIGNAL (4-LEG)			-	190,0000
	6. Croswark MATL	LF	600	8'-	4800 :
	C. PED SIGN	SOT	2	6000-	1200'-
	& WHEELCHAIR RAM	EX	2	1000'-	2000 "
	e, RADIO EQUIPT.	VS			10000000
3.	SAN CARTLE/SAN VITORER				
	a. NEW SIGNAL (3-LEG)				160,000
	6 PADIO BOUIDT	LS			10,0000
	C. CROSSWAL MATL	UF	400	8"-	3200"
	1 PED SIGN	SET		600'-	1200 :
	e, wheelchop pamp	EA		1000-	I
					,
4.	TUMON SAND/SAN YTTERS	-			
	EXIST PED SIGNAL	1			
	a. RADIO EQUIPT	LS			10000
	b. CROSSNAK MATL	1-F	= 300	800	2400°
<u> </u>	UI CFOBINFO				
		+		•	
	SAINTWILLIAMS CHURCH				
	a. NEW PED SIGNAL	US			12000
	6. RADIO SQUIPT	LS			10000
	1	1	2	1000	(
	C. WHOSE ORDINE PLANTS				2400 "
	A OROSS WALK MATE		1	<u> </u>	
-	L. PSD S16N	557	-		
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TEM NO.	DESCRIPTION	TINU	QTX.	UNIT	AMOUN
6	DAI CHI / SAN VITOROS				
	EXIST PED SIGNAL	•	·	· ·	
,	a: PADIO EQUIPT	LS	•		10,000 :-
	b. Crosswax MATI	LE	300	80.	2400'
		,			<u> </u>
				ŗ	
7,	TUMON ROND /SAN VITORES				
	EXIST SIGNAL				
	a. PADIO EQUIPT	45			10,000:
	b. Cras WALK MATI	<u>LP</u>	600	800	48000
			ļ		
	•				
٤٠	P.I.C/SAN VITOROS		<u> </u>		
	a, NEW PED. SIGNAL	LS			120,000
	b. PADIO EQUIPT	15		,	10,000
	C. WHEEL CHAIR RAMP	est.	2	1000'-	2000:
	1. Crossmak MATE	LP	300	8"-	2500-
	L PED 516N	557	2	G00:	1200"-
:					
•					
9,	YPAO BURCH INTERCOCTON	1			
	a, NON SIGNA (3-LS)	CS		•	160,000
	6. RADIO SOWIFT	LS			10000
	C. WHEELCHAIR PAMP	EX	2.	1000=	2000
	d. Crosswark MATE	LF	400	800	3200.
	e. 100 SILN	551	2	600'-	1200:
	, , ,				
	· · · ·				
10	YPAU/HUTON/SANYHORS	-			
	EXIST SIGNAL	<u> </u>		,	
	a. Proid BOUIT	1.05		1	10000
	6, Chosswark MATI	LF	1 800	80.	C400.
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ITEM NO.	PESCRIPTION	וואט	QTY	UNIT	MUOMA
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<u>SHT</u> 2	of 3 - 355,600	1			·
,	902,800				
	+ 10 1/0 CONT, 90, 280	1		7:	
1 0	993,080 CONST 20% 198,616	00			
+ DESIGN "	1, 19.1, 696	 			`
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WENTY-FIRST GUAM LEGISLATURE 1991 (FIRST) Regular Session

FEB 16'91

Bill No .: 171 (COR)

Introduced By:

J. P. AGUON

C. T. C. GUTIERREZ

D. L. G. SHIMIZU

AN ACT TO APPROPRIATE TWO HUNDRED SEVENTY THOUSAND DOLLARS FROM THE TOURIST ATTRACTION FUND TO THE DEPARTMENT OF PUBLIC WORKS TO INSTALL CROSS-WALK SIGNAL LIGHTS ON SAN VITORES ROAD IN TUMON.

1 BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM:

- Section 1. <u>Legislative findings and intent.</u> The Legislature finds that
- 3 fatal auto-pedestrian accidents frequently occures along San Vitores Road in
- 4 Tumon. The Legislature further recognizes that these accidents usually
- 5 occur at night at crossing zones where lightings are inadequate, affecting
- 6 both visitors and residents in the area, and that the installation of cross-
- 7 walk signal lights will mitigate the occurrence of accidents; thereby saving
- 8 lives.
- 9 Section 2. <u>Appropriation</u>. Two Hundred Seventy Thousand Dollars
- 10 (\$270,000) are hereby appropriated from the Tourist Attraction Fund to the
- 11 Department of Public Works to install cross-walk signal lights at the
- 12 following three (3) places on San Vitores Road in Tumon: In front of the
- 13 Pacific Islands Club, in front of the Guam Plaza Hotel, and at the Fujita Hotel
- 14 Road intersection.